23 February 1978

MEMORANDUM FOR THE RECORD

SUBJECT: Office of Legislative Counsel's Correspondence to CMB re CIA's Views on the Administration's Proposed Legislation, the "Civil Service Reform Act"

- 1. In reviewing OLC's response to OMB's request for CIA's views on the President's proposed legislation to reform the Federal personnel management system (OP had submitted our views to OLC on 14 Feb 1978), we noted two specific comments which we strongly believe should be "recalled". There are commentary items as follows:
- a. "As described in Title I, the merit system principles would conflict with the exempted status of CIA under 50 U.S.C. 403j. This section has been consistently interpreted as providing CIA with statutory exemption from the competitive service in order to allow the Agency greater flexibility in performing its functions. Furthermore, the Agency's excepted status is not governed by Civil Service Commission excepted position schedules", and
- b. "The rigid merit system principles in Title I of the proposed Civil Service Reform Act would hamper CIA in its staffing flexibility and requirements. For example, Section 202(1) provides that selection and advancement of applicants must be determined through "fair and open competition". Also, Section 202(2) would require CIA to give equal consideration to all applicants, regardless of political affiliations and national orgins, a procedure which would conflict with necessary security considerations".
- 2. As regards the eight "merit system principles" as defined in the draft bill (see attachment), the Agency's policies on personnel management in fact follow the principles that are presented. All Heads of Federal agencies are charged with following these principles. As an agency excepted from the Civil Service competitive "merit" system, CIA is not required to adhere to the policies, rules, regulations or procedures as promulgated by the Civil Service Commission to agencies subject to the CSC's jurisdiction as regards how the "merit system principles" are to be applied. The second comment re equal consideration to all applicants, regardless of "political affiliations and national origins" as conflicting

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with necessary security considerations is totally improper and must be recalled. The Agency adheres to a nondiscriminatory policy as regards these and other related principles (e.g., race, color, religion, etc). Whether an applicant can meet our security requirements is based on separate considerations.

3. On 23 February 1978 I telepho that the referenced comments be recall reasons stated above.	ned OLC and urged ed from the UMB response for the	STATINTL
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Att.

cc: OLC

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"Sec. 202. Enu	meration of mer	it principles	

"To provide the people of the United States with a highly

competent, honest and productive Federal work force reflective of the

nation's diversity, and to improve the quality of public service,

Federal personnel administration is to be implemented consistent with

the following principles --

"(1) recruiting qualified candidates from appropriate sources in an endeavor to achieve a work force from all segments of society, with selection and advancement solely on the basis of objective determinations of relative ability, knowledge and skills, as determined through fair and open competition which assures that all receive equal opportunity;

- "(2) assuring all applicants and employees of fair and equitable treatment in all aspects of personnel administration without regard to political affiliation, race, color, religion, national origin, sex, marital status, age or handicapping condition and with proper regard for their privacy and constitutional rights as citizens and Federal employees;
- "(3) providing equal pay for work of equal value to attract and retain highly qualified personnel, with appropriate incentives and recognition for excellence in performance;
- "(4) assuring a competent work force in which all employees maintain high standards of integrity, conduct and concern for the public interest;

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2	effectively utilized;
3	"(6) retaining employees on the basis of the adequacy of
4	their performance, correcting inadequate performance, and
5	separating employees who can not or will not improve their
6	performance to meet required standards;
7 .	"(7) developing and utilizing employees for better
8	organizational and individual performance through effective
9	education and training; and
LO ["(8) assuring that employees are protected against
l1	arbitrary action, personal favoritism or coercion for partisan
L2	political purposes and are prohibited from using their official
L3	authority for the purpose of interfering with or affecting the
14	result of an election or a nomination for office.

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